CITY OF JEFFERSON, IOWA

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2024

CITY OF JEFFERSON, IOWA Table of Contents

		rage_
OFFICIALS		1
INDEPENDENT AUDITOR'S REPORT		2
BASIC FINANCIAL STATEMENTS:		
Government-wide Financial Statement:	<u>Exhibit</u>	
Cash Basis Statement of Activities and Net Position Governmental Funds Financial Statement:	A	5
Statement of Cash Receipts, Disbursements and	T)	_
Changes in Cash Balances Proprietary Funds Financial Statement: Statement of Cash Receipts, Disbursements and	В	7
Changes in Cash Balances Notes to Financial Statements	С	9 10
OTHER INFORMATION:		
Budgetary Comparison Schedule of Receipts, Disbursements and		
Changes in Balances - Budget and Actual - All Governmental Funds and Proprietary Funds		28
Notes to Other Information - Budgetary Reporting Schedule of the City's Proportionate Share of the Net Pension		29
Liability (Asset)		30
Schedule of City Contributions Notes to Other Information - Pension Liability		31 32
SUPPLEMENTARY INFORMATION:	Schedule	
Schedule of Cash Receipts, Disbursements and Changes	1	22
in Cash Balances - Nonmajor Governmental Funds Schedule of Receipts by Source and Disbursements by	1	33
Function - All Governmental Funds Schedule of Expenditures of Federal Awards	2 3	36 37
COMMENTS AND RECOMMENDATIONS:	J	31
Independent Auditor's Report on Internal Control over		
Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in		
Accordance with Government Auditing Standards		38
Independent Auditor's Report on Compliance for Each Major		
Federal Program and on Internal Control over Compliance Required by the Uniform Guidance		40
Schedule of Findings and Questioned Costs	·	43

CITY OF JEFFERSON, IOWA OFFICIALS June 30, 2024

(Before January, 2024)

Name	Title	Term Expires
Matt Gordon	Mayor	January, 2024
Pat Zmolek	Mayor Pro-Tem	January, 2026
David Sloan	Council Member	January, 2024
Matt Wetrich	Council Member	January, 2024
Harry Ahrenholtz	Council Member	January, 2026
Darren Jackson	Council Member	January, 2026
Scott Peterson	City Administrator	Indefinite
Roxanne Gorsuch	City Clerk	Indefinite
Sarah Morlan	Finance Officer/ Deputy City Clerk	Indefinite
David Morain	Attorney	Indefinite
(Afte	r January, 2024)	
Craig Berry	Mayor	January, 2028
Darren Jackson	Mayor Pro-Tem	January, 2026
Pat Zmolek	Council Member	January, 2026
Chad Sloan	Council Member	January, 2028
Matt Wetrich	Council Member	January, 2028
Harry Ahrenholtz	Council Member	January, 2026
Scott Peterson	City Administrator	Indefinite
Roxanne Gorsuch	City Clerk	Indefinite
Sarah Morlan	Finance Officer/ Deputy City Clerk	Indefinite
David Morain	Attorney	Indefinite

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KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER DUSTIN T. VEENSTRA FAITH E. HINRICHS

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Jefferson, Iowa, as of and for the year ended June 30, 2024, and the related notes to financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Jefferson, Iowa, as of June 30, 2024, and the respective changes in cash basis financial position for the year then ended in accordance with the cash basis of accounting described in Note 1.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Jefferson, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Jefferson's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Jefferson's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Jefferson's basic financial statements. We previously audited, in accordance with the standards referred to in the Auditor's Responsibilities for the Audit of the Financial Statements section of this report, the financial statements for the nine years ended June 30, 2023 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the cash basis of accounting. The supplementary information included in Schedules 1 through 3, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information in Schedules 1 through 3 is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in this report. The other information comprises the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability (Asset) and the Schedule of City Contributions on pages 28 through 32 but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 11, 2024 on our consideration of the City of Jefferson's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering City of Jefferson's internal control over financial reporting and compliance.

Atlantic, Iowa December 11, 2024

CITY OF JEFFERSON, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION

As of and for the year ended June 30, 2024

			Program Receipts				
	<u>Disburse</u>				Con	perating Grants, Contributions and Restricted Interest	
Functions/Programs:							
Governmental activities:							
Public safety	\$	1,154,659	\$	56,007	\$	191,503	
Public works		731,281				590,718	
Health and social services		37,249					
Culture and recreation		1,582,105		522,413		370,890	
Community and economic development		583,871				22 247	
General government		629,100		54,948		23,247 55,104	
Debt service		645,966		J 4 ,540		33,104	
Capital projects		1,490,619					
Total governmental		1,100,010					
activities		6,854,850		633,368		1,231,462	
Business type activities:							
Water		923,531		1,238,525			
Sewer		9,895,733		1,390,966		502,667	
Sanitation		595,774		628,253		72,590	
Recycling		155,386		216,274		72,550	
Total business type	•				·		
activities		11,570,424		3,474,018		575,257	
Component Unit:							
Airport		1,434,779					
Total	ф	10.000.052	<u></u>	4 107 206	Φ.	1.006.710	
Total	<u> </u>	19,860,053	<u> </u>	4,107,386	\$	1,806,719	

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Ca	Program Receipts		Net (Disbursements) Receipts and Changes in Cash Basis Net Position										
Capital Grants, Contributions and Restricted Interest		Governmental Activities			siness Type Activities		tal Primary overnment	Discretely Presented Component Unit					
\$	 80,663 80,663	\$((((907,149) 140,563) 37,249) 688,802) 560,624) 519,048) 645,966) 1,409,956) 4,909,357)	\$	 	\$((((907,149) 140,563) 37,249) 688,802) 560,624) 519,048) 645,966) 1,409,956) 4,909,357)	\$	 				
	971,951				314,994 8,002,100) 105,069 60,888 7,521,149)	(314,994 8,002,100) 105,069 60,888 7,521,149)		 462,828)				
\$	1,052,614	(4,909,357)	(7,521,149)	(12,430,506)	(462,828)				

CITY OF JEFFERSON, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - Continued

As of and for the year ended June 30, 2024

Program Receipts
Operating Grants,
Contributions
Charges for and Restricted
Disbursements Service Interest

General Receipts and Transfers:

Property and other city tax levied for:

General purposes
Debt service

Tax increment financing

Hotel/motel tax

Local option sales tax

Unrestricted interest on investments

Bond proceeds

Miscellaneous

Rent/dividend

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Nonexpendable:

Cemetery perpetual care

Expendable:

Streets

Urban renewal purposes

Debt service

Capital projects

Other purposes

Unrestricted

Total cash basis net position

The accompanying notes are an integral part of these statements.

Program Receipts Capital Grants,		Net (Disbursements) Receipts and Changes in Cash Basis Net Position										
Contributions and Restricted Interest		overnmental Activities	Business Type Activities			otal Primary Sovernment	Discretely Presented Component Unit					
	\$ 	1,923,378 389,606 1,220,586 137,074 585,217 56,059 1,700,000 248,385 214,641 6,474,946 1,565,589 5,239,720 6,805,309	\$	61,515 11,835,959 35,628 194,641) 11,738,461 4,217,312 2,417,267 6,634,579	\$	1,923,378 389,606 1,220,586 137,074 585,217 117,574 13,535,959 284,013 20,000 18,213,407 5,782,901 7,656,987 13,439,888	\$ 	5,062 44,096 59,513 20,000) 88,671 374,157) 5,672)				
	\$	229,212 54,616 271,240 1,438,850 2,937,466 1,873,925	\$	30,231 6,604,348	\$	229,212 54,616 271,240 30,231 1,438,850 2,937,466 8,478,273	\$	 379,829)				
	<u>\$</u>	6,805,309	<u>\$</u>	6,634,579	\$	13,439,888	<u>\$(</u>	<u>379,829</u>)				

CITY OF JEFFERSON, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2024

		Special Revenue						
				_	Tax	Autenreith		
	C 1		mployee		ncrement	Community		
	<u>General</u>	<u>_</u> _	Benefits_	<u>F</u>	inancing		Center	
Receipts:								
Property tax	\$1,245,533	\$	677,845	\$		\$,	
Local option sales tax								
Tax increment financing	P1 M4				1,220,586			
Other city tax	137,074						m ==	
Licenses and permits	50,238							
Use of money and property	63,058						31,065	
Intergovernmental	363,605							
Charges for service	410,252							
Miscellaneous	466,981							
Total receipts	2,736,741		677,845		1,220,586		31,065	
Disbursements:								
Operating:								
Public safety	1,088,541							
Public works	105,628							
Health and social services								
Culture and recreation	1,558,638						6,551	
Community and economic							,	
development	161,267				381,785			
General government	629,100							
Debt service								
Capital projects								
Total disbursements	3,543,174				381,785		6,551	
Excess (deficiency) of receipts over								
(under) disbursements	(806,433)		677,845		838,801		24,514	
	,				·		,	
Other financing sources (uses):								
Bond proceeds							PM 100	
Transfers in	980,319	,		,	 			
Transfers out	(113,501)	_(<u>640,000</u>)	_(_	<u>716,759</u>)		W L-	
Total other financing sources (uses)	866,818	_(640,000)	_(_	716,759)			
Change in cash balances	60,385		37,845		122,042		24,514	
Cash balances beginning of year	1,813,540		524,312		149,198		724,178	
Cash balances end of year	<u>\$1,873,925</u>	<u>\$</u>	<u>562,157</u>	<u>\$</u>	271,240	<u>\$</u>	748,692	

(continued next page)

Debt Service		Capital Projects	1	Nonmajor	Total			
389,606	\$	3,016 20,000 23,016	\$	585,217 12,621 639,722 189,379 1,426,939	\$	2,312,984 585,217 1,220,586 137,074 50,238 109,760 1,003,327 410,252 676,360 6,505,798		
 645,966 645,966		 286,048 286,048		66,118 625,653 37,249 16,916 40,819 1,204,571 1,991,326		1,154,659 731,281 37,249 1,582,105 583,871 629,100 645,966 1,490,619 6,854,850		
256,360) 256,360	(263,032) 1,700,000	(564,387) 747,541	(349,052) 1,700,000 1,984,220		
 	-		_(_	299,319)	_(_	1,769,579)		
 256,360		1,700,000		448,222		1,914,641		
		1,436,968	(116,165)		1,565,589		
 		1,882		2,026,610		5,239,720		
\$ 	<u>\$</u>	1,438,850	\$	1,910,445	\$	6,805,309		

CITY OF JEFFERSON, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2024

				Special Revenue					
	_Ge	neral		Employee Benefits		Tax Increment Financing		Autenreith ommunity Center	
Cash Basis Fund Balances									
Nonspendable - Cemetery perpetual care Restricted for:	\$		\$		\$		\$		
Streets									
Urban renewal purposes						271,240			
Capital projects								-	
Other purposes		·		562,157				748,692	
Unassigned	1,8	73,925		P4 84	-				
Total cash basis fund balances	<u>\$1,8</u>	<u>73,925</u>	<u>\$</u>	562,157	<u>\$</u>	271,240	\$	748,692	

The accompanying notes are an integral part of these statements.

 Debt Service			_	Nonmajor	Total			
\$ 	\$		\$	229,212	\$	229,212		
 		1,438,850 		54,616 1,626,617 		54,616 271,240 1,438,850 2,937,466 1,873,925		
\$ 	\$_	1,438,850	\$	1,910,445	\$	6,805,309		

CITY OF JEFFERSON, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the year ended June 30, 2024

	Enterprise					
	Water	Sewer				
Operating receipts: Charges for service Total operating receipts	\$\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	\$\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \				
Operating disbursements: Business type activities Total operating disbursements	923,531 923,531	565,468 565,468				
Excess of operating receipts over operating disbursements	314,994	825,498				
Non-operating receipts (disbursements): Intergovernmental Interest on investments Miscellaneous Debt service Capital projects Net non-operating receipts (disbursements)	20,581 33,378 53,959	502,667 40,934 1,089 (354,750) (8,975,515) (8,785,575)				
Excess (deficiency) of receipts over (under) disbursements	368,953	(7,960,077)				
Other financing sources (uses): Sewer revenue bond proceeds Transfers out Total other financing sources (uses)	(35,000) (35,000)	11,835,959 (37,000) 11,798,959				
Change in cash balances	333,953	3,838,882				
Cash balances beginning of year	4,502,877	(1,869,632)				
Cash balances end of year	<u>\$ 4,836,830</u>	<u>\$ 1,969,250</u>				
Cash Basis Fund Balances						
Restricted for debt service Unrestricted	\$ 4,836,830	\$ 30,231 1,939,019				
Total cash basis fund balances	<u>\$ 4,836,830</u>	<u>\$ 1,969,250</u>				

The accompanying notes are an integral part of these statements.

		Er	nterprise		
Sa	nitation		onmajor ecycling		Total
\$	628,253 628,253	\$	216,274 216,274	\$	3,474,018 3,474,018
	595,774 595,774		155,386 155,386		2,240,159 2,240,159
	32,479		60,888		1,233,859
	72,590 1,135 73,725 106,204		26 26 60,914	(575,257 61,515 35,628 354,750) 8,975,515) 8,657,865) 7,424,006)
_(63,000) 63,000) 43,204 227,807) 184,603)	\$	59,641) 59,641) 1,273 11,829 13,102		11,835,959 194,641) 11,641,318 4,217,312 2,417,267 6,634,579
\$ _(184,603) 184,603)	\$ 	13,102 13,102	\$ 	30,231 6,604,348 6,634,579

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Jefferson, Iowa is a political subdivision of the State of Iowa located in Greene County. It was first incorporated in 1854 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water and sewer utilities, and sanitation and recycling services for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Jefferson has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Jefferson (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

Discretely Presented Component Unit

The Jefferson Municipal Airport Commission is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City, or whose relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Commission was established pursuant to Chapter 330 of the Code of Iowa to operate the City's airport facility. The Commission is composed of five members appointed by the Jefferson City Council and approves the Commission's operating budget.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Greene County Recycling Agency, and Central Iowa Area Safety and Support Organization.

City officials are also members of the Greene County Development Corporation (GCDC) and Jefferson Matters/Main Street Board. The City paid these organizations a total of \$50,000 and \$35,000, respectively, during the fiscal year ended June 30, 2024.

City officials are also members of the North Dallas County Landfill Commission. See Note 11 for disclosures.

B. Basis of Presentation

Government-wide Financial Statement

The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Fund Financial Statements

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds. The remaining enterprise fund is reported as a nonmajor enterprise fund.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Employee Benefits Fund is used to account for the collection and use of tax levied for the cost of employee benefits.

The Tax Increment Financing Fund is used to account for urban renewal tax increment financing collections and the repayment of tax increment financing indebtedness.

The Autenreith Community Center Fund is used to account for money received from the Autenreith family for the recreation department.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Enterprise, Sanitation Fund accounts for the operation of the City's sanitation services.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax receipts recognized in the governmental funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2022 assessed property valuations; is for the tax accrual period July 1, 2023 through June 30, 2024 and reflects tax asking contained in the budget certified to the City Council in March 2023.

In the governmental fund financial statement, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Assigned - Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2024, disbursements exceeded the amount budgeted in the health and social services, culture and recreation, general government, debt service, and capital projects functions.

NOTE 2 - CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2024 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City and its component unit own approximately \$2,327 of par value cooperative stock, which was acquired by patronage dividend. The stock is not readily marketable, and can only be redeemed by the Coop. The stock is recorded on the books at \$2,327. Although this type of investment is not permitted by the Code of Iowa, it was acquired by patronage dividend, therefore the City is not in violation of Chapter 12 of the Code of Iowa. The City's investment in the Coop stock is unrated.

The City uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, Level 3 inputs are significant unobservable inputs.

The recurring fair value of the cooperative stock was determined using the Coop book value. (Level 3 inputs)

NOTE 2 - CASH AND POOLED INVESTMENTS - Continued

<u>Interest rate risk</u> - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

NOTE 3 - BONDS PAYABLE

A summary of changes in bonds payable for the year ended June 30, 2024 is as follows:

		Beginning Balances	н	Increases		ecreases	Ending Balances		Due Within One Year	
Governmental Activities: General Obligation Bonds	<u>\$</u>	5,505,000	<u>\$</u>	1,700,000	\$	510,000	\$ 6,695,0	000	\$	375,000
Governmental Activities Total	<u>\$</u>	5,505,000	<u>\$</u>	1,700,000	\$	510,000	\$ 6,695,0	<u>000</u>	<u>\$</u>	<u>375,000</u>
Business Type Activities: Sewer Revenue Bonds Direct Borrowing	- <u>\$</u>	798,750	<u>\$</u>	11,835,959	\$	236,000	\$ 12,398,7	7 <u>09</u>	\$	414,000
Business Type Activities Total	<u>\$</u>	798,750	<u>\$</u>	11,835,959	<u>\$</u>	236,000	<u>\$ 12,398,7</u>	<u> 709</u>	\$	414,000

NOTE 3 - BONDS PAYABLE - Continued

General Obligation Bonds

A summary of the City's June 30, 2024 general obligation bonds payable is as follows:

Year EndingJune 30,		rate Purpose ed June 25, 2 Principal		Ř			
2025 2026 2027 2028 2029 2030-2034 2035-2039	3.00% 3.00 3.00 3.00 3.00 3.00 3.00	\$ 115,000 120,000 125,000 125,000 130,000 720,000 825,000	\$ 64,800 61,350 57,750 54,000 50,250 189,750 	2.00% 2.00 2.00 2.00 2.00 2.00 2.00	\$ 180,000 130,000 165,000 165,000 165,000 905,000 170,000	\$ 37,600 34,000 31,400 28,100 24,800 71,800 3,400	
Year Ending	Issue Interest	\$2,160,000 n Renewal B ed April 28, 2	2021	Interest	\$1,880,000 rate Purpose ed May 28, 2	2024	
June 30, 2025 2026 2027 2028 2029 2030-2034 2035-2039	0.90% 0.90 0.90 1.96 2.20 2.33	150,000 600,000 205,000	\$ 20,916 20,916 20,916 20,916 17,977 4,777	A.38% 4.38 4.38 4.38 4.38 4.38 4.38	Principal \$ 80,000 155,000 160,000 165,000 170,000 970,000	\$ 75,080 70,956 64,167 57,159 49,932 130,743	
Year EndingJune 30,		\$ 955,000	\$ 106,418	Principal	\$1,700,000 Total Interest	\$ 448,037 Total	
2025 2026 2027 2028 2029 2030-2034 2035-2039				\$ 375,000 405,000 450,000 605,000 1,065,000 2,800,000 995,000 \$6,695,000	\$ 198,396 187,222 174,233 160,175 142,959 397,070 79,150 \$1,339,205	\$ 573,396 592,222 624,233 765,175 1,207,959 3,197,070 1,074,150 \$8,034,205	

NOTE 3 - BONDS PAYABLE - Continued

On June 25, 2019, the City issued \$2,460,000 of general obligation corporate purpose bonds with an interest rate of 3.00% per annum. The bonds were issued for equipment purchases, park, City Hall, pool and street improvements and for the East Entry Way Project. During the year ended June 30, 2024, the City paid \$100,000 of principal and \$67,800 of interest on the bonds. The bonds mature in fiscal year 2039.

On April 28, 2021, the City issued \$3,585,000 of general obligation corporate purpose and refunding bonds with an interest rate of 2.00% per annum. The bonds were issued for refunding prior general obligation bonds and cost of constructing animal shelter. During the year ended June 30, 2024, the City paid \$310,000 of principal and \$43,800 of interest on the bonds. The bonds mature in fiscal year 2035.

On April 28, 2021, the City issued \$1,755,000 of taxable general obligation urban renewal bonds with interest rates ranging from 0.50% to 2.33% per annum. The bonds were issued for urban renewal projects consisting of improvements to downtown commercial buildings. During the year ended June 30, 2024, the City paid \$100,000 of principal and \$21,817 of interest on the bonds. The bonds mature in fiscal year 2030.

On May 28, 2024, the City issued \$1,700,000 of general obligation corporate purpose bonds with an interest rate of 4.38% per annum. The bonds were issued for equipment purchases, street lighting, signage and signalization improvements and for the construction of street, water system, sanitary sewer system, storm water drainage and sidewalk improvements. During the year ended June 30, 2024, the City paid \$ - 0 - of principal and \$ - 0 - of interest on the bonds. The bonds mature in fiscal year 2034.

Revenue Bonds

A summary of the City's June 30, 2024 sewer revenue bonds payable is as follows:

		Sewer Issued December 23, 2022					
Year Ending June 30,	Interest Rates	Principal	Interest	Total			
2025 2026 2027 2028 2029 2030-2034 2035-2039	1.75% 1.75 1.75 1.75 1.75 1.75 1.75	\$ 414,000 614,000 856,000 915,000 970,000 5,129,000 3,500,709	\$ 215,033 209,733 198,987 184,008 167,995 579,137 129,268	\$ 629,033 823,733 1,054,987 1,099,008 1,137,995 5,708,137 3,629,977			
		<u>\$ 12,398,709</u>	\$1,684,161	<u>\$ 14,082,870</u>			

NOTE 3 - BONDS PAYABLE - Continued

Sewer Revenue Bonds - Direct Borrowing

On December 23, 2022, the City entered into a State Revolving Fund (SRF) loan and disbursement agreement with the Iowa Finance Authority (IFA) for the issuance of up to \$19,750,000 sewer revenue bonds with interest at 1.75% per annum. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the costs of constructing improvements and extensions to the City's Municipal Sanitary Sewer System. The City will draw down funds from the IFA upon request to reimburse the City for costs as they are incurred. In the event of default, the issuer shall have the right to take any action authorized under the regulations, the revenue bond or the agreement and to take whatever other action at law or equity may appear necessary or desirable to collect the amounts then due and thereafter to become due under the agreement or to enforce the performance and observance of any duty, covenant, obligation or agreement of the participant under the agreement. During the year ended June 30, 2024, the City drew down \$11,835,959 of the authorized amount, leaving a balance of \$7,115,291 to draw. An initiation fee of \$98,750, 0.5% of the authorized borrowing for the sewer revenue bonds, was charged by the IFA. The agreement also requires the City to pay 0.25% servicing fee on the outstanding principal balance. A final repayment schedule has not yet been adopted for the bonds. \$236,000 in principal and \$103,907 in interest payments were made during the year ended June 30, 2024.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$19,750,000 of sewer revenue bonds issued in December, 2022. The bonds are payable solely from sewer customer net receipts. Annual principal and interest payments on the bonds are expected to require 41% of net receipts. The total principal and interest remaining to be paid on the bonds is \$14,082,870. For the current year, principal and interest paid and total customer net receipts were \$339,907 and \$825,498, respectively.

The resolutions providing for the issuance of the revenue bonds include the following provisions:

- (a) The bonds will only be redeemed from the future earnings of the enterprise activity and the bond holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to a separate sewer revenue sinking account within the Enterprise, Sewer Fund for the purpose of making the bond principal and interest payments when due.
- (c) User rates shall be established and charged to customers of the utility, including the City, to produce and maintain net receipts at a level not less than 110% of the amount of principal and interest on the notes falling due in the same year.

NOTE 4 - PENSION PLAN

<u>Plan Description</u> - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

NOTE 4 - PENSION PLAN - Continued

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2024, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protection occupation members contributed 6.21% of covered payroll and the City contributed 9.31% of covered payroll, for a total rate of 15.52%.

The City's contributions to IPERS for the year ended June 30, 2024 totaled \$199,580.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2024, the City reported a liability of \$732,699 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2023, the City's proportion was 0.016233%, which was an increase of 0.001596% over its proportion measured as of June 30, 2022.

For the year ended June 30, 2024 the City pension expense, deferred outflows of resources and deferred inflows of resources totaled \$91,462, \$884,261, and \$674,722, respectively.

There were no non-employer contributing entities to IPERS.

NOTE 4 - PENSION PLAN - Continued

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of Inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25% to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2023 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real <u>Rate of Return</u>
Domestic equity	21.0%	4.56%
International equity	16.5	6.22
Global smart beta equity	5.0	5.22
Core plus fixed income	23.0	2.69
Public credit	3.0	4.38
Cash	1.0	1.59
Private equity	17.0	10.44
Private real assets	9.0	3.88
Private credit	4.5	4.60
Total	100%	

NOTE 4 - PENSION PLAN - Continued

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%	
	Decrease	Rate	Increase	
	(6.00%)	(7.00%)	(8.00%)	
City's proportionate share of the net pension liability (asset)	<u>\$ 1,915,235</u>	<u>\$ 732,699</u>	<u>\$(258,403)</u>	

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

NOTE 5 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Plan Description: The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. For the year ended June 30, 2024, the City contributed \$503,141 and plan members eligible for benefits contributed \$43,769 to the plan. At June 30, 2024, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits: Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

NOTE 5 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - Continued

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2024, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently	
receiving benefit payments	0
Active employees	30
Total	30

NOTE 6 - COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation and comp time hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and comp time payable to employees at June 30, 2024, primarily relating to the General Fund, is as follows:

Type of Benefit	<u>A</u>	mount
Vacation Comp time	\$	22,000 17,000
Total	<u>\$</u>	39,000

This liability has been computed based on rates of pay in effect at June 30, 2024.

NOTE 7 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2024 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue: Road Use Tax Employee Benefits Local Option Sales Tax Equipment Replacement Enterprise: Water Sewer Sanitation Recycling Component Unit: Airport	\$ 50,000 640,000 53,906 96,413 35,000 37,000 43,000 5,000
Special Revenue: Road Use Tax	General Special Revenue: Local Option Sales Tax	27,026 <u>99,000</u> 126,026
Special Revenue: Health Insurance	General	10,000
Special Revenue: Equipment Replacement	General Enterprise: Sanitation Recycling	65,144 20,000 54,641 139,785
Special Revenue: Library	General	2,000
Special Revenue: Animal Shelter	General	6,513
Special Revenue: Neighborhood Stabilization	n General	2,818
Special Revenue: Downtown Buildings	Special Revenue: Tax Increment Financing	460,399
Debt Service	Special Revenue: Tax Increment Financing	256,360
		\$ 1,984,220

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

NOTE 8 - RELATED PARTY TRANSACTIONS

The City had business transactions between the City and City officials totaling \$289 during the year ended June 30, 2024.

NOTE 9 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 10 - DEFICIT BALANCES

The Sanitation Fund and Airport Improvement Fund had deficit balances of \$184,603 and \$539,409, respectively at June 30, 2024. The deficits will be eliminated by grant funds and other financing sources.

NOTE 11 - NORTH DALLAS COUNTY LANDFILL

An agency, the North Dallas County Landfill, has been established for the collection and disposal of solid waste. The Agency may not be accumulating sufficient financial resources, therefore, the City has an ongoing financial responsibility. Complete financial statements for the Agency can be obtained from the North Dallas County Landfill Agency.

NOTE 12 - COMMITMENTS AND CONTINGENCIES

The City has entered into multiple construction contracts totaling approximately \$20,271,000 that are still in process at June 30, 2024. The net remaining amount committed to these contracts is approximately \$7,292,000, which will be paid with existing capital project funds, debt proceeds, donations and grant proceeds.

NOTE 13 - DEVELOMENT AGREEMENTS

The City entered into a development agreement with Jefferson Hotel Group, LLC (company) for the construction of a hotel facility with a minimum assessed value of \$3,600,000. The City has agreed to pay the company an amount not to exceed \$1,015,000, subject to annual appropriation by the City Council. The agreement requires ten annual payments, provided the company is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$101,200 of incremental property tax to the company. At June 30, 2024, the remaining balance to be paid on the agreement was \$307,661.

NOTE 13 - DEVELOMENT AGREEMENTS - Continued

The City entered into a development agreement with Tri-County Cash Lumber Mart, Inc. (company) for the construction of housing units. The City has agreed to pay the company an amount not to exceed \$600,000, subject to annual appropriation by the City Council. The agreement requires seven annual payments, provided the company is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$55,461 of incremental property tax to the company. At June 30, 2024, the remaining balance to be paid on the agreement was \$486,350.

The City entered into a development agreement with BAM Properties of Iowa, LLC (developer) for the construction of a veterinary clinic with a minimum assessed value of \$450,000. The City has agreed to pay the developer an amount not to exceed \$100,000, subject to annual appropriation by the City Council. The agreement requires seven annual payments, provided the developer is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$6,961 of incremental property tax to the developer. At June 30, 2024, the remaining balance to be paid on the agreement was \$46,311.

The City entered into a development agreement with Michael J. Wahl and Miranda J. Wahl (developer) for the construction of a Goodyear Tire Service Center with a minimum assessed value of \$600,000. The City has agreed to pay the developer an amount not to exceed \$130,000, subject to annual appropriation by the City Council. The agreement requires seven annual payments, provided the developer is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$39,456 of incremental property tax to the developer. At June 30, 2024, the remaining balance to be paid on the agreement was \$ -0 -.

The City entered into a development agreement with Hy-Vee, Inc. (company) for the construction of a grocery store. The City has agreed to pay the company an amount not to exceed \$450,000, subject to annual appropriation by the City Council. The agreement requires eight annual payments, provided the company is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$96,466 of incremental property tax to the company. At June 30, 2024, the remaining balance to be paid on the agreement was \$ - 0 - .

The City entered into a development agreement with Mark Bauer Development Company, L.L.C. (company) for the construction of a residential development. The City has agreed to pay the company an amount not to exceed \$3,400,000, subject to annual appropriation by the City Council. The agreement requires ten annual payments, provided the company is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$43,890 of incremental property tax to the company. At June 30, 2024, the remaining balance to be paid on the agreement was \$3,178,888.

NOTE 14 - TAX ABATEMENTS

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2024, \$142,721 of property tax was diverted from the City under the urban renewal and economic development agreements.

NOTE 15 - SUBSEQUENT EVENTS

The City has evaluated all subsequent events through December 11, 2024, the date the financial statements were available to be issued.

* * *



CITY OF JEFFERSON, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND PROPRIETRY FUNDS

OTHER INFORMATION

Year ended June 30, 2024

	Governmental Funds Actual		Proprietary Funds Actual			Total
Receipts: Property tax Tax increment financing Other city tax Licenses and permits Use of money and property Intergovernmental Charges for service Miscellaneous Total receipts	\$	2,312,984 1,220,586 722,291 50,238 109,760 1,003,327 410,252 676,360 6,505,798	\$	61,515 575,257 3,474,018 35,628 4,146,418	\$	2,312,984 1,220,586 722,291 50,238 171,275 1,578,584 3,884,270 711,988 10,652,216
Disbursements: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects Business type activities Total disbursements		1,154,659 731,281 37,249 1,582,105 583,871 629,100 645,966 1,490,619		 11,570,424 11,570,424		1,154,659 731,281 37,249 1,582,105 583,871 629,100 645,966 1,490,619 11,570,424 18,425,274
Excess (deficiency) of receipts over (under) disbursements	(349,052)	(7,424,006)	(7,773,058)
Other financing sources, net		1,914,641		11,641,318		13,555,959
Change in balances		1,565,589		4,217,312		5,782,901
Balances beginning of year	P*** * 1.	5,239,720		2,417,267		7,656,987
Balances end of year	<u>\$</u>	6,805,309	<u>\$</u>	6,634,579	<u>\$</u>	13,439,888

See accompanying independent auditor's report.

	Budgeted	l Am	ount Final		Final to Total Variance					
	Original		Fillal		v arrance					
\$	2,088,034	\$	2,088,034	\$	224,950					
	1,200,034		1,200,034	,	20,552					
	781,784		781,784	(59,493)					
	30,200		35,476	,	14,762					
	164,261		198,307	(27,032)					
	926,928		10,618,727	>	9,040,143)					
	3,851,626 495,550		3,942,488 1,180,371	}	58,218) 468,383)					
-	9,538,417		20,045,221	\	9,393,005)					
	7,550,117		20,010,221		<u> </u>					
	1,103,924		1,240,949		86,290					
	667,044		809,274		77,993					
	17,500		31,500	(5,749)					
	1,345,800		1,447,840	(134,265)					
	482,031		593,900		10,029					
	491,724		572,258	(56,842)					
	644,017		644,017	(1,949)					
	1,419,186		1,419,186	(71,433)					
	2,665,278		11,627,434		57,010					
	<u>8,836,504</u>		18,386,358	(38,916)					
	701,913		1,658,863	(9,431,921)					
		_	₩ ₩		13,555,959					
	701,913		1,658,863		4,124,038					
	10.766.700			, ,						
_	10,766,788		10,766,788	(3,109,801)						
\$	11,468,701	\$	12,425,651	<u>\$</u>	1,014,237					

CITY OF JEFFERSON, IOWA NOTES TO OTHER INFORMATION -BUDGETARY REPORTING

June 30, 2024

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$9,549,854. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2024, disbursements exceeded the amounts budgeted in the health and social services, culture and recreation, general government, debt service, and capital projects functions.

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST TEN YEARS* (IN THOUSANDS)

OTHER INFORMATION

	 2024	 2023	•	2022	 2021
City's proportion of the net pension liability (asset)	0.016233%	0.014637%		0.095637%	0.018379%
City's proportionate share of the net pension liability (asset)	\$ 733	\$ 553	\$(330)	\$ 1,291
City's covered payroll	\$ 2,031	\$ 1,974	\$	1,868	\$ 1,857
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	36.09%	28.01%		(17.67)%	69.52%
IPERS' net position as a percentage of the total pension liability (asset)	90.13%	91.40%		100.81%	82.90%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

2015	 2016	 2017	 2018	 2019	 2020	
0.015944%	0.016605%	0.017419%	0.017371%	0.017518%	0.016691%	
632	\$ 820	\$ 1,096	\$ 1,157	\$ 1,109	\$ 966	\$
1,520	\$ 1,554	\$ 1,561	\$ 1,652	\$ 1,746	\$ 1,734	\$
41.58%	52.77%	70.21%	70.04%	63.52%	55.71%	
87.61%	85.19%	81.82%	82.21%	83.62%	85.45%	

SCHEDULE OF CITY CONTRIBUTIONS

IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST TEN YEARS (IN THOUSANDS)

OTHER INFORMATION

		2024		2023		2022		2021
Statutorily required contribution	\$	200	\$	191	\$	186	\$	180
Contributions in relation to the statutorily required contribution	_(_	200)	(_	191)	_(_	<u> 186</u>)	_(_	180)
Contribution deficiency (excess)	<u>\$</u>		<u>\$</u>		<u>\$</u>	III	<u>\$</u>	NA TO
City's covered payroll	\$	2,116	\$	2,031	\$	1,974	\$	1,868
Contributions as a percentage of covered payroll		9.45%		9.40%		9.42%		9.64%

See accompanying independent auditor's report.

	2020	2019	2018		2017		2016		2015
\$	179	\$ 167	\$ 160	\$	151	\$	142	\$	143
(<u>179</u>) .	(167)	_(160) _(_	<u>151</u>)		142)	_(143)
<u>\$</u>		\$	\$	<u>\$</u>		<u>\$</u>	<u>=</u>	<u>\$</u>	
\$	1,857	\$ 1,734	\$ 1,746	\$	1,652	\$	1,561	\$	1,554
	9.64%	9.63%	9.16%		9.14%		9.10%		9.20%

NOTES TO OTHER INFORMATION - PENSION LIABILITY YEAR ENDED JUNE 30, 2024

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- Lowered disability rates for Regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

* * *

SUPPLEMENTARY INFORMATION	

CITY OF JEFFERSON, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2024

			Specia	l Revenue		
		Road Jse Tax		feteria Plan		al Option ales Tax
Receipts: Local option sales tax Use of money and property Intergovernmental Miscellaneous Total receipts Disbursements: Operating: Public safety Public works Health and social services Culture and recreation Community and economic development Capital projects Total disbursements	\$	590,718 10,662 601,380	\$	5,104 5,104 5,104 5,093 5,093	\$	585,217 585,217
Excess (deficiency) of receipts over (under) disbursements	(24,273)		11	(78,292)
Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)	_(126,026 50,000) 76,026				152,906) 152,906)
Change in cash balances		51,753		11	(231,198)
Cash balances beginning of year		2,863		7,001		381,738
Cash balances end of year	\$	54,616	<u>\$</u>	7,012	\$	150,540
Cash Basis Fund Balances						
Nonspendable - Cemetery perpetual care Restricted for: Streets Other purposes	\$	 54,616	\$	 7,012	\$	 150,540
Total cash basis fund balances	<u>\$</u>	54,616	\$	7,012	<u>\$</u>	150,540

(continued next page)

					Special	<u>Reve</u>	nue					
	Health nsurance	Equipment Replacement		Unemployment Compensation		Industrial Development			Community Center	Cemetery Mausoleum		
\$	 	\$	 	\$	391 391	\$	1,185 1,185	\$	3,570 3,570	\$	354 354	
	32,156 		 		 		 		 		 	
	32,156 32,156)				391		1,185		3,570		354	
	10,000	_(139,785 96,413)		 				 		 	
(10,000 22,156)	<u></u>	43,372		391	-	1,185		3,570	-	354	
\$	175,026 152,870	<u>\$</u>	562,299 605,671	\$	<u>29,160</u> <u>29,551</u>	<u>\$</u>	35,750 36,935	<u>\$</u>	138,971 142,541	<u>\$</u>	11,868 12,222	
\$		\$		\$		\$		\$	***	\$		
W	152,870		605,671	<u> </u>	29,551	-	36,935		142,541		12,222	
\$	152,870	\$	605,671	\$	29,551	\$	36,935	\$	142,541	<u>\$</u>	12,222	

CITY OF JEFFERSON, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2024

			Special Re	even	ue		
	 Library		Skate Park	_In	LEC Capital nprovement		Animal Shelter
Receipts: Local option sales tax Use of money and property Intergovernmental Miscellaneous Total receipts	\$ 7,121 964 23,984 32,069	\$	 	\$		\$	 79,751 79,751
Disbursements: Operating: Public safety Public works Health and social services Culture and recreation Community and economic development Capital projects Total disbursements	 9,031 9,031		 		 		66,118 66,118
Excess (deficiency) of receipts over (under) disbursements	23,038				- M		13,633
Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)	 2,000						6,513
Change in cash balances	25,038		tool pur		-		20,146
Cash balances beginning of year	 291,184		1,525		54,271	_(_	20,146)
Cash balances end of year	\$ 316,222	\$	1,525	\$	54,271	<u>\$</u>	
Cash Basis Fund Balances							
Nonspendable - Cemetery perpetual care Restricted for: Streets Other purposes	\$ 316,222	\$	 1,525	\$	 54,271	\$	
Total cash basis fund balances	\$ 316,222	<u>\$</u>	1,525	<u>\$</u>	54, <u>271</u>	<u>\$</u>	<u></u>

(continued next page)

Enrich Iowa	H Reh	lousing abilitation	Ne St	Special I ighborhood abilization		Downtown Buildings	Co	ople Active ommunity Exercise		Library Expansion
\$ 	\$		\$		\$		\$		\$	
2,153		 22 247				45,887				
 2,153		23,247 23,247		en bei		34,776 80,663		***		5,355 5,355
										
2,153		 		 				5,732		
				40,819		 541,062		•		
 2,153		M		40,819		541,062		5,732		
***		23,247	(40,819)	(460,399)	(5,732)		5,355
 				2,818		460,399				
 		pre bre		2,818		460,399		14 44		
		23,247	(38,001)			(5,732)		5,355
 1,393		9,992		38,001		PR 149		78,002		5,000
\$ 1,393	\$	33,239	\$	ind and	\$		<u>\$</u>	72,270	<u>\$</u>	10,355
\$ ant ton	\$		\$		\$		\$		\$	
 1,393		33,239		~~				72,270		10,355
\$ 1,393	<u>\$</u>	33,239	\$		<u>\$</u>	A4 PA	<u>\$</u>	72,270	\$	10,355

CITY OF JEFFERSON, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2024

	Permanent	-	
	Perpetual <u>Care</u>	- 	Total
Receipts:	•	4	
Local option sales tax Use of money and property Intergovernmental Miscellaneous	\$ 6,500		585,217 12,621 639,722 189,379
Total receipts	6,500)	1,426,939
Disbursements: Operating: Public safety Public works Health and social services Culture and recreation Community and economic development Capital projects Total disbursements	 		66,118 625,653 37,249 16,916 40,819 1,204,571 1,991,326
Excess (deficiency) of receipts over (under) disbursements	6,500) (564,387)
Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)		(_	747,541 299,319) 448,222
Change in cash balances	6,500) (116,165)
Cash balances beginning of year	222,712	2	2,026,610
Cash balances end of year	\$ 229,212	2 \$	1,910,445
Cash Basis Fund Balances			
Nonspendable - Cemetery perpetual care Restricted for: Streets Other purposes	\$ 229,212 	2 \$	229,212 54,616 1,626,617
Total cash basis fund balances	\$ 229,212	<u>2</u> <u>\$</u>	1,910,445

See accompanying independent auditor's report.

CITY OF JEFFERSON, IOWA SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -ALL GOVERNMENTAL FUNDS For the Last Ten Years

	2024			2023		2022		2021
Receipts:								
Property tax	\$	2,312,984	\$	2,320,219	\$	2,384,649	\$	2,416,993
Local option sales tax		585,217		620,741		649,655		486,758
Tax increment financing		1,220,586		1,197,532		982,072		976,970
Other city tax		137,074		152,506		136,596		59,882
Licenses and permits		50,238		35,177		42,543		21,454
Use of money and property		109,760		90,343		94,539		103,702
Intergovernmental		1,003,327		1,951,665		1,328,492		931,682
Charges for service Miscellaneous		410,252		385,857		360,292		329,479
Miscenaneous	•	676,360	,	540,168		741,416		1,343,174
Total	\$	6,505,798	\$	7,294,208	<u>\$</u>	6,720,254	<u>\$</u>	6,670,094
Disbursements:								
Operating:								
Public safety	\$	1,154,659	\$	1,722,005	\$	1,516,600	\$	936,794
Public works		731,281	•	890,867	•	680,581	*	750,185
Health and social service	es	37,249		37,930		32,893		14,824
Culture and recreation		1,582,105		1,592,495		1,329,420		1,121,231
Community and econom	ic							, ,, ,,
development		583,871		729,877		556,236		461,236
General government		629,100		602,572		515,537		511,206
Debt service		645,966		1,027,926		1,124,376		1,300,877
Capital projects		1,490,619		2,305,774		1,615,842		3,004,815
Total	<u>\$</u>	6,854,850	\$	8,909,446	<u>\$</u>	7,371,485	\$	8,101,168

	2020		2019		2018		2017		2016		2015
\$	2,212,086 459,007 646,195 112,930 40,746 93,968 928,728 312,737 598,630	\$	2,169,772 463,964 748,773 125,315 34,769 41,198 941,964 353,768 454,710	\$	2,118,228 392,717 596,709 122,406 33,934 36,712 1,649,232 351,130 1,097,279	\$	1,970,785 444,159 176,770 122,102 20,645 37,297 845,091 392,191 522,003	\$	1,932,225 491,983 118,310 116,227 38,555 38,864 720,839 373,215 366,759	\$	1,902,406 426,210 109,844 75,362 49,858 33,090 757,014 370,175 181,053
<u>\$</u>	5,405,027	<u>\$</u>	5,334,233	<u>\$</u>	6,398,347	<u>\$</u>	4,531,043	<u>\$</u>	4,196,977	<u>\$</u>	3,905,012
\$	1,015,447 739,889 25,168 1,267,160 633,039 454,969 553,255 1,781,704	\$	959,100 660,684 37,213 1,385,761 573,622 523,533 555,086 768,599	\$	851,078 778,764 22,944 1,182,486 389,957 573,087 562,429 1,912,746	\$	665,321 552,149 11,794 1,125,821 428,825 585,406 527,350 2,221,176	\$	684,080 484,532 11,787 1,179,639 718,392 542,338 532,254 360,284	\$	617,761 435,810 24,399 1,056,589 1,417,933 524,614 458,601 275,450
\$	6,470,631	\$	5,463,598	\$	6,273,491	\$	6,117,842	\$	4,513,306	<u>\$</u>	4,811,157

CITY OF JEFFERSON, IOWA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year ended June 30, 2024

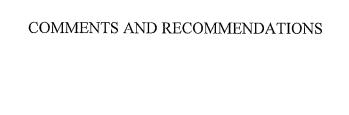
Grantor/Program	Assistance Listings Number	Pass-Through Entity Identifying Number	Program <u>Expenditures</u>
U.S. Department of Housing and Urban Development: Passed through Iowa Economic Development Authority: Community Development Block Grants/			
State's Program and Non-Entitlement Grants in Hawaii Community Development Block Grants/ State's Program and Non-Entitlement	14.228	20-HSGU-001	\$ 13,867
Grants in Hawaii Community Development Block Grants/ State's Program and Non-Entitlement	14.228	20-CVN-008	45,887
Grants in Hawaii Total U.S. Department of Housing and Urban Development	14.228	20-HSGU-003	16,786 76,540
U.S. Department of Transportation: Airport Improvement Program Airport Improvement Program Airport Improvement Program Total U.S. Department of Transportation	20.106 20.106 20.106	3-19-0049-017-2022 3-19-0049-019-2023 3-19-0049-020-2023	58,856 564,831 274,591 898,278
Total			<u>\$ 974,818</u>

Basis of Presentation -The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of City of Jefferson under programs of the federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Jefferson, it is not intended to and does not present the financial position, changes in financial position or cash flows of the City of Jefferson.

<u>Summary of Significant Accounting Policies</u> - Expenditures reported in the Schedule are reported on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

<u>Indirect Cost Rate</u> - The City of Jefferson has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

See accompanying independent auditor's report.



Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO,COM

KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER DUSTIN T. VEENSTRA FAITH E. HINRICHS

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council

We have audited in accordance auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Jefferson, Iowa, as of and for the year ended June 30, 2024, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 11, 2024. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Jefferson's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Jefferson's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Jefferson's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

To the Honorable Mayor and Members of the City Council

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in Part II of the accompanying Schedule of Findings and Questioned Costs as items 2024-001 through 2024-003 to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Jefferson's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters which are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of noncompliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2024 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

City of Jefferson's Responses to the Findings

One and Ben Lyhnob G. C.

Government Auditing Standards requires the auditor to perform limited procedures on the City of Jefferson's responses to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The City of Jefferson's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Atlantic, Iowa

December 11, 2024

Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO,COM

KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A., GINTHER DUSTIN T. VEENSTRA FAITH E. HINRICHS

Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Honorable Mayor and Members of the City Council

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Jefferson, Iowa's compliance with the types of compliance requirements identified as subject to audit in U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on the City of Jefferson's major federal program for the year ended June 30, 2024. The City of Jefferson's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the City of Jefferson complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the audit requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Jefferson and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Jefferson's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City of Jefferson's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Jefferson's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence judgement made by a reasonable user of the report on compliance about the City of Jefferson's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, <u>Government Auditing Standards</u>, and the Uniform Guidance, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Jefferson's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Jefferson's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City of Jefferson's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

To the Honorable Mayor and Members of the City Council

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Omerow, Bell, tyhn + 6, P. C.

Atlantic, Iowa

December 11, 2024

Schedule of Findings and Questioned Costs

Year ended June 30, 2024

PART I: Summary of the Independent Auditor's Results

- (a) Unmodified opinions were issued on the financial statements prepared on the cash basis of accounting, which is a basis of accounting other than U.S. generally accepted accounting principles.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements. The audit did not disclose any material weaknesses in internal control over financial reporting.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) The audit did not disclose any material weaknesses or significant deficiencies in internal control over the major program.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit did not disclose any audit findings which are required to be reported in accordance with the Uniform Guidance, Section 200.516.
- (g) The major program was Assistance Listings Number 20.106 Airport Improvement Program.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (i) The City of Jefferson did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2024

PART II: Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCIES:

2024-001 Segregation of Duties:

<u>Criteria</u>: Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u>: A limited number of people have the primary responsibility for most of the accounting and financial reporting duties.

<u>Cause</u>: The City has a limited number of employees which does not allow procedures to be established to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u>: Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u>: The City should review its control activities to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials.

Response: We will continue work in this area to increase segregation of duties.

Conclusion: Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2024

PART II: Findings Related to the Financial Statements - Continued

2024-002 Reconciliation of Utility Billings, Collections and Delinquent Accounts:

<u>Criteria</u>: An effective internal control system provides for internal controls related to maintaining delinquent account listings, reconciling utility billings, collections and delinquent accounts and comparing utility collections to deposits to ensure proper recording of utility receipts, the propriety of adjustments and write-offs and the propriety of delinquent account balances.

<u>Condition</u>: Utility billings, collections and delinquent accounts were not reconciled throughout the year. Also, utility collections were not reconciled to deposits.

<u>Cause</u>: Policies have not been established and procedures have not been implemented to reconcile utility billings, collections and delinquent account balances and to reconcile utility collections to deposits.

<u>Effect</u>: This condition could result in unrecorded or misstated utility receipts, improper or unauthorized adjustments and write-offs and/or misstated delinquent account balances.

Recommendation: Procedures should be established to reconcile utility billings, collections and delinquent accounts for each billing period and to reconcile collections to deposits. The City Council or a Council-designated independent person should review the reconciliations and monitor delinquents. The review of the reconciliations should be documented by the signature or initials of the reviewer and the date of review.

Response: These procedures will be implemented as recommended.

Conclusion: Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2024

PART II: Findings Related to the Financial Statements - Continued

2024-003 Financial Reporting

<u>Criteria</u>: A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial reports on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the City's financial reports.

<u>Condition</u>: The City's June 2024 Bank Reconciliation Report generated by the City's software and provided to the City Council does not properly reconcile to the ending bank balance.

<u>Cause</u>: Policies have not been established and procedures have not been implemented to reconcile financial reports to bank balances.

<u>Effect</u>: Lack of policies and procedures resulted in the City employees not detecting the errors in the normal course of performing their assigned functions and material variances to the City's financial statements were noted.

<u>Recommendation</u>: The City should implement procedures to ensure financial reports provided to the City Council are reconciled to bank balances. Reconciliation should be compared to the accounting records by an independent person and the evidence of review should be documented.

Response: These procedures will be implemented as recommended.

Conclusion: Response accepted.

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2024

PART III: Findings and Questioned Costs For Federal Awards

INTERNAL CONTROL DEFICIENCIES:

No matters were noted.

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

PART IV: Other Findings Related to Required Statutory Reporting

2024-A <u>Certified Budget</u>: Disbursements during the year ended June 30, 2024 exceeded the amounts budgeted in the health and social services, culture and recreation, general government, debt service, and capital projects functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation".

<u>Recommendation</u>: The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u>: In the future the budget will be amended before disbursements are allowed that would exceed the City's spending authority.

Conclusion: Response accepted.

- 2024-B <u>Questionable Disbursements</u>: During the audit, we did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 2024-C <u>Travel Expense</u>: No disbursements of City money for travel expenses of spouses of City officials and/or employees were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2024

PART IV: Other Findings Related to Required Statutory Reporting - Continued

2024-D <u>Business Transactions</u>: Business transactions between the City and City officials and/or employees are detailed as follows:

Name, Title and Business Connection	Description	Amount		
David Sloan, Council Member, part-owner of Jefferson Monument Works	Services	\$	289	

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transaction with the City Council Member does not appear to represent a conflict of interest since the total transaction was less than \$6,000 during the fiscal year.

- 2024-E Restricted Donor Activity: No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2024-F <u>Bond Coverage</u>: Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- 2024-G <u>City Council Minutes</u>: No transactions were found that we believe should have been approved in the City Council minutes that were not.
- 2024-H Deposits and Investments: We noted no instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy. However, the City and its component unit own \$2,327 par value common stock of the West Central Cooperative. Although this type of investment is not permitted by the Code of Iowa, it was acquired by patronage dividend, therefore the City is not in violation of Chapter 12 of the Code of Iowa.

The stock is not readily marketable, and can only be redeemed by the Coop and thus no market value of the shares is determinable. However, the City should monitor the marketability of the stock and consider selling the stock if a market becomes available.

2024-I <u>Revenue Bonds</u>: No instances of noncompliance with revenue bond resolutions were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2024

PART IV: Other Findings Related to Required Statutory Reporting - Continued

2024-J Financial Condition: The following funds had deficit balances at June 30, 2024.

Enterprise - Sanitation \$ 184,603 Component Unit - Airport Improvement 539,409

<u>Recommendation</u>: The City should investigate alternatives to eliminate these deficits in order to return the funds to a sound financial position

Response: The deficits will be eliminated.

Conclusion: Response accepted.

- 2024-K Annual Urban Renewal Report: The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.
- 2024-L Tax Increment Financing (TIF): Chapter 403.19 of the Code of Iowa provides a municipality may certify loans, advances, indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid. No exceptions were noted.
- 2024-M <u>Economic Development</u>: During the year ended June 30, 2024, the City paid \$50,000 to the Greene County Development Corporation (GCDC) and \$35,000 to Jefferson Matters/Main Street Board. In accordance with Chapter 15A of the Code of Iowa, the City is providing oversight of these funds to determine the funds are being spent in accordance with the agreements and expenses meet the test of public purpose.
- 2024-N <u>Interfund Transfers</u>: Section 545-2 of the City Finance Committee Rules requires "A fund transfer resolution must be completed for all transfers between funds and must include a clear statement of reason or purpose for the transfer, the name of the fund from which the transfer is originating, the name of the fund into which the transfer is to be received, and the dollar amount to be transferred."

One transfer made in fiscal year 2024 was not approved by a fund transfer resolution.

<u>Recommendation</u>: The resolutions approving all fund transfers should include the information required by Section 545-2 of the City Finance Committee Rules.

<u>Response</u>: We will approve all transfers by resolution containing the information required during future fiscal years.

Conclusion: Response accepted.